

Message Text

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ACTION EB-11

INFO OCT-01 EUR-25 ADP-00 L-03 CAB-09 CIAE-00 COME-00

DODE-00 INR-10 NSAE-00 RSC-01 FAA-00 RSR-01 AF-10

ARA-11 EA-11 NEA-10 /103 W
----- 087687

R 021626 Z MAY 73

FM AMEMBASSY LONDON

TO SECSTATE WASHDC 882

INFO AMEMBASSY BONN

AMEMBASSY COPENHAGEN

AMEMBASSY HELSINKI

AMCONSUL MONTREAL

AMEMBASSY MOSCOW

AMEMBASSY OSLO

AMEMBASSY PARIS

AMEMBASSY REYKJAVIK

AMEMBASSY STOCKHOLM

AMEMBASSY THE HAGUE

C O N F I D E N T I A L LONDON 5096

FOR L - BROWER/ FELDMAN FROM HUFFMAN

E. O. 11652: GDS

TAGS: PFOR, PINS, OTRA, UK

SUBJ: CIVAIR - AIR SECURITY CONVENTION CONSULTATIONS - UK

REF: LONDON 5063

SUMMARY: CONSULTATIONS WITH UK CONFIRMED OUTLINE UK/
FRENCH PROPOSAL GIVEN BY FRENCH APRIL 29. UK ADDED
THERE IS AGREEMENT WITH FRENCH NOT TO PRESS DIPLOMATICAL-
LY OR IN ASSEMBLY THEIR AMENDMENT TO 87(B) OR FRENCH
PROPOSED USE ARTICLE 94(B). UK OPPOSITION TO NORDIC
PROPOSAL OUTLINED FORCEFULLY. UK VIEWS PROCEDURAL
ASPECTS CONFERENCE/ ASSEMBLY OBTAINED. UK PROPOSED FUR-
THER CONSULTATIONS IN JULY. HUFFMAN, GAITHER AND EMBOFF
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FORD TO MEET MINISTER OF AEROSPACE AND SHIPPING MAY 2.
END SUMMARY.

1. FOLLOWING PARTICIPATED IN CONSULTATIONS WITH UK WHICH WERE HELD IN ARNOLD KEAN'S OFFICE (CAA) AND INCLUDED LUNCHEON: MELLON (FCO), KEAN (CAA), GREEN (DTI), CHAMBERLAIN (FCO), COHEN (FCO), EMBOFF FORD, GAITHER (L) AND HUFFMAN (L). MEETING ATMOSPHERE CORDIAL FACILITATING FRANK DISCUSSIONS IN WHICH MELLON TOOK LEAD FOR UK.

2. KEAN'S DESCRIPTION OF PROPOSED NEW UK- FRENCH PROPOSAL CONFIRMED WITH THAT PROVIDED BY FRENCH APRIL 30 AND DESCRIBED IN REFTEL. MELLON PROPOSED TO PROVIDE US WITH COPY AS SOON AS IT IS FINALLY CLEARED (PERHAPS WITHIN A WEEK). HE INDICATED THAT UK REPS HAD CONSULTED WITH SWISS ON SAME DAY THAT UK REPS WORKED OUT FINAL TECHNICAL LEVEL AGREEMENT ON JOINT PROPOSAL WITH FRENCH FRIDAY APRIL 28.

3. IN RESPONSE TO INQUIRY MELLON STATED THAT UK AND FRENCH HAD AGREED NOT TO PROMOTE ACTIVELY (PRIOR TO OR AT ASSEMBLY) THEIR CONFLICTING PREFERENCES FOR APPLYING ARTICLES 87(B) AND 94(B) THOUGH THESE PROPOSALS WOULD REMAIN ON THE TABLE.

4. DESPITE STRONGLY STATED OPPOSITION TO INDEPENDENT CONVENTION ALONG LINES OF NORDIC PROPOSAL WITH FACT FINDING COMMISSION MODIFICATIONS, MELLON INDICATED DESIRE TO CONSULT FURTHER WITH US TO EXPLORE WHETHER THERE ANY BASIS FOR MUTUALLY BENEFICIAL POSITIONS IN CONFERENCE AND ASSEMBLY. JULY 9-10 OR JULY 2-3 TENTATIVELY SET AS APPROPRIATE DATE WITH SITE LEFT UNDETERMINED. IN MEANTIME THEY PROPOSED BROAD CANVASS OF FUTURE ASSEMBLY PARTICIPANTS IN HOPES OF SHOWING US WIDESPREAD SUPPORT FOR UK- FRENCH PROPOSAL. CONSULTATIONS WOULD ALSO PROVIDE OPPORTUNITY FOR DISCUSSION PROCEDURAL ISSUES AT CONFERENCE.

5. HUFFMAN OUTLINED IN GENERAL PROPOSALS GIVEN TO NORDICS AND STATED US STRONG SUPPORT FOR INDEPENDENT CONVENTION WITH COMMISSION EXPERTS. UK REPS, MELLON
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AND GREEN IN PARTICULAR, EXPRESSED STRONG CONCERN THAT US STILL FAVORING THAT PROPOSAL. BRITISH STRESSED INVESTIGATION OF NON- PARTY WITH OR WITHOUT CONSENT WOULD NOT RECEIVE NECESSARY SUPPORT AS ILLUSTRATED BY VOTES ON PRINCIPLES AT LEGAL COMMITTEE MEETING. FOLLOWING POINTS STRESSED, INDICATING IT NOT POSSIBLE LIST IN PRIORITY ORDER:

A) INDEPENDENT CONVENTION WOULD CONSTITUTE DISTRACTION FROM UK/ FRENCH PROPOSAL.

B) CONVENTION ENVISAGED BY US WOULD NOT BE EFFECTIVE BECAUSE IT WOULD HAVE FAR FEWER RATIFICATIONS THAN AMENDMENT TO CHICAGO, BECAUSE IT APPEARED TO BE INSTRUMENT DIRECTED BY CLIQUE OF WESTERN STATES AGAINST MOST OTHER STATES. FINDINGS OF PROPOSED COMMISSION WOULD MERELY LACK WIDE CREDIBILITY OR ACCEPTABILITY.

C) BRITISH PILOTS STRONGLY OPPOSED TO NORDIC PROPOSAL WHICH THEY REGARD AS LACKING TEETH.

6. FOLLOWING COMMENTS EVOLVED ON UK POSITION RE PROCEDURAL ASPECTS ROME MEETING:

A) THERE SHOULD BE ONE CHAIRMAN WITH DEPUTY. TWO CHAIRMEN WOULD CREATE ANIMOSITY BETWEEN CHAIRMEN AND DECREASE LIKELIHOOD OF HAVING SINGLE RESULT COMING OUT OF ROME MEETINGS.

B) CHAIRMAN SHOULD BE ITALIAN WITH DEPUTY CHAIRMAN FROM DEVELOPING COUNTRY. GOI SHOULD BE APPROACHED ON BASIS WE WISH GOOD CHAIRMAN. THIS WOULD GIVE US VETO OVER ITALIAN PROPOSAL TO ENSURE CHAIRMAN COMPETENT.

C) CONFERENCE AND ASSEMBLY SHOULD ABIDE BY COUNCIL DECISION AND EMPLOY ALTERNATE DAYS.

7. BRITISH HAVE ARRANGED HUFFMAN, GAITHER AND EMBOFF MEET MAY 2 WITH MINISTER OF STATE FOR AEROSPACE AND SHIPPING, MICHAEL HESELTINE. BRITISH SEEMED ATTACH IMPORTANCE TO THIS MEETING. SOHM

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